

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CU-04 OIC-04 CIAE-00 PM-07 INR-10 L-03

NEA-10 NSAE-00 PA-03 RSC-01 PRS-01 USIA-12 TRSE-00

MBFR-03 SAJ-01 ACDA-19 SS-15 NSC-10 RSR-01 /130 W

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R 021851Z JUL 73

FM USMISSION NATO

TO SECSTATE WASHDC 676

INFO SECDEF WASHDC

ALL NATO CAPITALS 3100

AMEMBASSY HELSINKI

USNMR SHAPE

C O N F I D E N T I A L USNATO 3152

E.O. 11652: GDS: 12/31/79

TAGS: PFOR

SUBJ: CSCE - SENIOR POLADS WORK PROGRAM

HELSINKI FOR USDEL CSCE.

SUMMARY: SENIOR POLADS AGREED AT JUNE 28 MEETING THAT COMMITTEE'S FURTHER WORK PROGRAM ON CSCE QUESTIONS WOULD INCLUDE FOLLOWING MEETINGS: JULY 5 ON PAPER ON ILLUSTRATIVE LISTS OF MOVEMENTS AND MANEUVERS (TEXT USNATO 2006 AS AMENDED USNATO 2409); JULY 12 ON PLANNING FOR SECOND STAGE OF CSCE; AND JULY 26 ON DECLARATION OF PRINCIPLES GOVERNING RELATIONS AMONG STATES. ADDITIONAL MEETINGS WILL DOUBTLESS BE SCHEDULED. ACTION REQUESTED: WE NEED NO FURTHER GUIDANCE FOR JULY 5 MEETING, BUT WOULD WELCOME REVISED U.S. LIST PROMISED STATE 91983. FOR JULY 12 MEETING, WE PLAN PROPOSE WORK PROGRAM OUTLINED BELOW AND WOULD APPRECIATE COMMENTS OF DEPARTMENT AND USDEL CSCE. ON PRINCIPLES, WE WOULD APPRECIATE DEPARTMENT'S COMMENTS ON LATEST DRAFT (USNATO 2452) AND SUGGESTIONS ON HANDLING NUMEROUS BRACKETED SECTIONS. END SUMMARY.

1. JULY 5 MEETING ON PAPER ON ILLUSTRATIVE LISTS WILL TAKE UP
CONFIDENTIAL

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REMAINING BRACKETED SECTIONS IN PARA SEVEN ON TYPES OF FORCES TO BE INCLUDED AND ON POSSIBILITY EXCLUDING SOME MANEUVERS ON NATIONAL SECURITY GROUNDS. EXISTING GUIDANCE IN STATE 91983 COVERS THESE POINTS. WE WOULD WELCOME REVISED U.S. ILLUSTRATIVE LIST PROMISED

IN SAME TEL.

2. INTENSIVE ALLIED WORK ON PREPARATION FOR SECOND STAGE WILL BEGIN JULY 12, AT WHICH TIME IT IS ANTICIPATED THAT DELEGATIONS WILL HAVE GOOD PICTURE OF RESULTS OF FIRST STAGE. WE BELIEVE THAT THIS MEETING AND THOSE WHICH FOLLOW WILL BE QUITE IMPORTANT ON BOTH PROCEDURAL AND SUBSTANTIVE COUNTS. IF WE, AND OTHER NON-EC MEMBERS TAKE RELATIVELY PASSIVE STANCE AT JULY 12 MEETING, THIS WILL BE TAKEN BY EC-9 AS SIGNAL THAT THEIR RELATIVELY INDEPENDENT APPROACH TO PREPARING FOR FIRST STAGE (I.E. USNATO 3060) WAS A GENERALLY ACCEPTABLE PROCEDURE TO U.S. AND OTHERS. WE CAN EXPECT THAT CANADIANS, NORWEGIANS AND OTHERS WILL MAKE FIRM PITCH FOR CONTINUED NATO CONSULTATIONS, BUT WE BELIEVE THAT WE SHOULD TAKE THE LEAD. THIS WILL GIVE DUTCH, GERMANS AND OTHERS IN EC WHO FAVOR NATO ROLE BASIS ON WHICH TO ARGUE IN EC CONTEXT.

3. SUBSTANTIVELY, WE BELIEVE THAT AT JULY 12 MEETING, WE SHOULD OUTLINE WORK PROGRAM WHICH INCLUDES FOLLOWING ELEMENTS:

A) TYPES OF AGREEMENTS. ALLIES AGREE THAT PRINCIPLES UNDER ITEM ONE SHOULD BE HANDLED IN DECLARATION. ON CONFIDENCE-BUILDING MEASURES, ALLIES HAVE NOT CONSIDERED TYPE OF AGREEMENT THEY SHOULD SEEK, AND CONSENSUS IS NEEDED ON THIS IMPORTANT POINT. (IN THIS CONNECTION, WE WOULD WELCOME WASHINGTON'S COMMENTS ON MISSION'S SUGGESTIONS (USNATO 1899) ON HANDLING CBM'S IN FINAL CSCE AGREEMENTS.) ON AGENDA ITEM TWO, MOST ALLIES APPEAR TO BE THINKING AGAIN IN TERMS OF DECLARATIONS, BUT SUBJECT HAS NOT BEEN CAREFULLY EXAMINED AND THERE ARE OTHER POSSIBILITIES. ECONADS WILL ALSO MEET JULY 12 WITH ATTENDANCE FROM CAPITALS OF NATIONAL COORDINATORS FOR AGENDA ITEM, AT WHICH TIME WE PLAN TO PROPOSE ANALAGOUS STUDY OF SECOND AGENDA ITEM. FURTHER MEETING OF ECONADS WITH NATIONAL COORDINATORS IS SCHEDULED SEPTEMBER 17 FOR FINAL REVIEW BEFORE OPENING OF SECOND STAGE. JUDGING FORM DRAFT DECLARATIONS CIRCULATED BY UK, FRG, AND FRENCH, EC-9 HAVE DECIDED THAT RESULTS ACHIEVED UNDER THIRD AGENDA ITEM SHOULD BE EXPRESSED IN GENERAL DECLARATIONS. MISSION BELIEVES THAT THIS APPROACH MAY OVERLOOK POSSIBILITY OF REACHING MORE CONCRETE AGREEMENTS ON CERTAIN ASPECTS OF TIEM THREE. IN ANY EVENT, WE BELIEVE SUBJECT SHOULD BE CAREFULLY CONFIDENTIAL

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EXAMINED.

B) GENERAL APPROACH TO SECOND STAGE. AS RESULT OF LONG SERIES OF CSCE STUDIES, ALLIES WERE IN AGREEMENT ON GENERAL APPROACH TO MPT, WHICH WORKED REMARKABLY WELL, AND MISSION BELIEVES THAT BASIS FOR SIMILAR COHESION DURING SECOND STAGE CAN BE ACHIEVED. TO DO SO, IT IS ESSENTIAL FOR ALLIES TO CONSIDER CAREFULLY THEIR APPROACH TO SECOND STAGE, FOCUSING ON SUCH KEY QUESTIONS AS, FOR EXAMPLE, WHETHER ALLIES SHOULD OPEN SECOND STAGE BY TABLING DRAFT FINAL DOCUMENTS OR WHETHER THEY SHOULD HOLD THIS TYPE OF DOCUMENT IN RESERVE AND TABLE DTAILED "ISSUES PAPERS" WHICH AIM AT SERIOUS EXAMINATION OF ITEMS IN MANDATES. GENERAL AGREEMENT ON OBJECTIVES AND TACTICS FOR ALLIED NEGOTIATORS DURING SECOND STAGE WILL PROVIDE NECESSARY BASIS FOR FURTHER CONSULTATIONS, AND PROCESS

OF REACHING AGREEMENT WILL SERVE TO IDENTIFY POSSIBLE PROBLEM AREAS.

C) UPDATE CM(72)24. AS UK FONMIN DOUGLAS-HOME OBSERVED AT COPENHAGEN MINISTERIAL, ALLIES HAVE GOLD MINE OF MATERIAL IN DOCUMENT ADOPTED AT JUNE 1971 BONN MINISTERIAL (CM(72)24). WE PLAN PROPOSE THAT ALLIES GIVE THIS DOCUMENT CAREFUL REVIEW, UPDATING IT WHERE NEEDED, USING IT AS BASIS FOR WORK DURING SECOND STAGE.

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 02 APR 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 02 JUL 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973NATO03152
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS 12/31/79
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730767/abqcebbi.tel
Line Count: 115
Locator: TEXT ON-LINE
Office: n/a
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 13 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13-Aug-2001 by kellerpr>; APPROVED <20-Sep-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE - SENIOR POLADS WORK PROGRAM
TAGS: PFOR
To: STATE INFO SECDEF
ALL NATO CAPITALS
HELSINKI
USNMR SHAPE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005